



Puget Sound Regional Council

Growth Management Policy Board

Thursday, April 6, 2023 • 10:00 AM – 12:00 PM

Hybrid Meeting - PSRC Board Room – 1011 Western Avenue, Suite 500, Seattle, 98104

Attend, watch or listen

- The public can attend meetings at PSRC's offices
- Watch the meeting live at <https://www.psrc.org/watch-meetings>
- Listen by phone 1-888-475-4499, Meeting ID: 859 2629 7926, Passcode: 429706

Provide public comment.

- **Public comment must relate to an action or discussion item on the agenda. Each member of the public will have 2 minutes to speak.**
- **In-person**
Public comment may be made in person at PSRC's office.
- **Comment during the meeting by Zoom or phone:** [Register here](#)
To allow staff time to process requests, registration is required and closes at 8:00 AM the day of the meeting. Late registrations will not be accepted.
- **Written comments**
Comments may be submitted via email to hculver@psrc.org by 8:00 AM the day of the meeting. Comments will be shared with board members. Comments received after the deadline will be provided to board members after the meeting.

Public comments are public records and may be subject to disclosure pursuant to the Public Records Act, RCW Chapter [42.56](#).

1. **Call to Order and Roll Call (10:00) – Councilmember Ed Prince, Chair**
2. **Communications and Public Comment**
Public comment must relate to an action or discussion item on the agenda.
3. **Report of the Chair**
4. **Director's Report**
5. **Consent Agenda – Action Item (10:20)**
 - a. Approve Minutes of Growth Management Policy Board Meeting held March 2, 2023

6. **Action Item (10:25)**
 - a. Kitsap Countywide Planning Policies Certification – *Liz Underwood-Bultmann, PSRC*
7. **Discussion Item (10:35)**
 - a. 2024 Comprehensive Plan and Certification Outreach – *Maggie Moore, PSRC*
8. **Discussion Item (11:05)**
 - a. PSRC Youth Engagement Program - Summer Planning Academy – *Noah Boggess, PSRC*
9. **Information Items**
 - a. Joint Board Session on ACT, Friday, April 28, 10:00AM-12:00PM
 - b. Passport to 2044 Webinar: Key Topics for Elected Officials and Planning Commissioners, Thursday, May 18, 12:00-1:30PM [Registration webpage](#)
 - c. NEW DATE! PSRC General Assembly, Tuesday, May 30, 11:00AM-1:00PM

10. Next Meeting:

Thursday, May 4, 2023, 10:00 AM – 12:00 PM, Hybrid Meeting

Major topics for May:

- County Planning Policies Certification
- Kirkland Regional Growth Center Recommendation
- Industrial Lands Analysis
- Legislation Session Recap
- Stormwater Guidance

11. Adjourn (12:00)

Board members please submit proposed amendments and materials prior to the meeting for distribution. Organizations/individuals may submit information for distribution. Send to Heather Culver, e-mail hculver@psrc.org; fax (206) 587-4825; or mail.

For language or ADA assistance at PSRC board meetings, please contact us at (206) 464-7090 at least 72 hours in advance of the meeting. For TTY-based telecommunications relay service dial 711.

العربية | Arabic, 中文 | Chinese, Deutsch | German, Français | French, 한국어 | Korean, Русский | Russian, Español | Spanish, Tagalog, Tiếng Việt | Vietnamese, visit <https://www.psrc.org/contact/language-assistance>.



Puget Sound Regional Council

MINUTES

Growth Management Policy Board

March 2, 2023

Hybrid Meeting

[To watch a video of the meeting and hear the discussion, go to <https://www.psrc.org/watch-meetings>]

CALL TO ORDER

The meeting was called to order at 10:05 a.m. by Councilmember Ed Prince, Chair.

COMMUNICATIONS AND PUBLIC COMMENT

Joe Kunzler provided written comment which was forwarded to the board prior to the meeting, and Alex Tsimerman provided in-person public comment.

CHAIR'S REPORT

Chair Prince announced new appointments representing the Growth Management Policy Board on the Regional Transit-Oriented Development Committee. Chair Prince thanked departing member Bellevue Mayor Lynne Robinson and welcomed new member Tiernan Martin of Futurewise to fill the seat on the Regional Transit-Oriented Development Committee.

DIRECTOR'S REPORT

Growth Management Director Paul Inghram introduced Robin Koskey, PSRC Director of Government Relations and Communications, who provided updates on the state legislative session, including ongoing budget discussions and the current status of bills regarding transportation, housing, and climate change.

Mr. Inghram thanked Deputy Mayor Quitslund for the invitation to speak with the Bainbridge Island City Council about housing data. Mr. Inghram spoke about PSRC's upcoming summer youth engagement program, the \$4.9 million grant to PSRC from the US Department of Transportation to support development of a regional transportation safety plan and noted information items in the board packet on the upcoming Joint Board Session, the 2023 Annual General Assembly, and VISION 2050 Awards call for nominations.

CONSENT AGENDA

- a. Approve Minutes of Growth Management Policy Board Meeting held February 2, 2023.

ACTION: It was moved and seconded (Woock/McDermott) to adopt the Consent Agenda. Motion passed.

GREATER DOWNTOWN KIRKLAND REGIONAL GROWTH CENTER APPLICATION

PSRC Senior Planner Maggie Moore provided an update that the City of Kirkland has submitted an updated application to designate the Greater Downtown area as a regional growth center. Ms. Moore introduced the center designation process, and then introduced Adam Weinstein and Lindsay Levine of the City of Kirkland to provide an overview of the proposed regional growth center. Ms. Moore provided the schedule of next steps for the application. Discussion by the board included questions regarding infrastructure and utilities to serve the area, strategies to support affordable housing, and physical layout of the center, and walkability. The board is scheduled to consider a recommendation on the proposed center at their May meeting.

2022 HOUSING INNOVATIONS AND TOOLS SURVEY

PSRC Associate Planner Ben Kahn presented the results of the survey which asks jurisdictions how they are addressing housing affordability and production. The board asked how PSRC can provide additional support for smaller, expensive housing areas that have adopted fewer housing tools. The board asked if the survey responses could be made available by county, and Mr. Kahn indicated he will provide a link on the PSRC website. The board also asked if it is possible to capture the impacts over time with the expiration of tax breaks and other incentives. The final survey report is available on the PSRC website.

GROWTH MANAGEMENT ACT PROJECTIONS, GROWTH TARGETS, AND LAND USE FORECAST

PSRC Principal Planner Liz Underwood-Bultmann provided an update on data and forecasts to support comprehensive plan updates. Ms. Underwood-Bultmann provided an update on recent state projections for population growth in the region and how they compare to previous projections. PSRC has also been working on an updated forecast tool to support comprehensive plan updates called the Land Use VISION – Implemented Targets (LUV-it) product. Board members asked for more information on how counties are addressing housing needs required under HB 1220 (2021) and discussed the challenges of needing to plan for nearly half of all new housing to be in the affordable range. Ms. Underwood-Bultmann added the board will be alerted when the LUV-it forecast product is released.

PUBLIC PARTICIPATION PLAN UPDATE

PSRC Principal Communications Manager Michele Leslie and Senior Public Engagement Specialist Noah Boggess presented on the update of the public participation plan, which is a federal requirement. The presentation included a timeline of the update process with the goal to adopt the plan in June. Mr. Boggess spoke to the integration of the Equitable Engagement Guidance into the plan and the internal guidelines developed for PSRC staff to develop outreach for individual projects. Next steps include a 45-day comment period before going to the Executive Board for adoption.

NEXT MEETING

The next GMPB board meeting is scheduled for April 6, 2023.

Topics include:

- Comprehensive Plan Update Outreach
- Industrial Lands Analysis
- Youth Engagement Program

ADJOURN

The meeting adjourned at 11:42 a.m.

GUESTS AND PSRC/STAFF PRESENT (As determined by staff.)

Kathryn Johnson, PSRC
Piset Khuon, PSRC
Ben Bakkenta, PSRC
Robin Klosky, PSRC
Sheila Rogers, PSRC
Liz Underwood-Bultmann, PSRC
Laura Benjamin, PSRC
Paul Inghram, PSRC
Nancy Buonanno-Grennan, PSRC
Maggie Moore, PSRC
Adam Weinstein, City of Kirkland
Lindsay Levine, City of Kirkland
Michele Leslie, PSRC
Allison Zike, City of Kirkland
Thara Johnson
Josh Brown, PSRC
Noah Boggess, PSRC
Ben Kahn, PSRC
Alex Tsimerman

Attachments:

March 2, 2023, GMPB Attendance Roster

Growth Management Policy Board - February 2, 2023				
Voting Members			✓ Non-voting Members	✓
King County	2	CM Dave Upthegrove	1	Associate Members
		CM Joe McDermott	1	Alderwood Water and Wastewater District
Seattle	2	CM Andrew Lewis	1	Thurston Regional Planning Council
		CM Dan Strauss		MYR Joe DePinto, Yelm
		CM Tammy Morales, Alt		Public Agency Members
Bellevue	1	Mayor Lynne Robinson	1	Commerce
		DM Jared Nieuwenhuis, Alt		1 Dave Andersen Mark Barkley Alt
Cities/Towns	3	DM Traci Buxton, Des Moines	1	PSRC Committees
		CM Phillippa Kassover, Lake Forest Park	1	Regional Staff Committee
		CM Ed Prince, Renton - Chair	1	1 Andrea Spencer, Bremerton Chip Vincent, Renton Alt
		CM Melissa Stuart, Alt - Redmond	1	Private/Civic Members-Business/Labor
		CM Pam Stuart, Alt - Sammamish	1	Master Builders of King and Snohomish Counties
		CP Lindsey Walsh, Alt - Issaquah	1	1 Jennifer Anderson
Kitsap County	1	COM Katie Walters		Natural and Built Environments
		COM Charlotte Garrido, Alt	1	1 Angela Rozmyn Robert Pantley Alt
Bremerton	1	MYR Greg Wheeler	1	Seattle Children's
		CM Jeff Coughlin, Alt	1	1 Edna Shim Victoria Cleator Alt
Cities/Towns	1	DM Jon Quitslund, Bainbridge Isl	1	Private/Civic Members-Community/Environment
		CM Jay Rosapepe, Port Orchard, Alt		Futurewise
Pierce County	1	CM Robyn Denson	1	1 Alex Brennan Tiernan Martin Alt
		CM Paul Herrera, Alt		Housing Development
Tacoma	1	CM Joe Bushnell	1	Consortium - Seattle/King
		CM Sarah Rumbaugh, Alt		1 Patience Malaba Jesse Simpson Alt
Cities & Towns	1	CM Jeni Woock, Gig Harbor	1	Metro Parks Tacoma
		CM Melodi Koenig, Alt - Orting	1	1 Debbie Terwilleger
		CM Megan Dunn - Vice Chair	1	Tacoma-Pierce County Health Department
Snohomish County	1	CM Sam Low, Alt - Snohomish County	1	1 Dr. Anthony Chen, Tacoma-Pierce County Health Dpt Dr. Gib Morrow, Kitsap Public Health District Alt
				Non Voting
Everett	1	CM Don Schwab	1	11
		MYR Cassie Franklin, Alt		
Cities/Towns	1	MYR Pro Tem Bryan Wahl, Mountlake Terrace	1	
		CM Erin Murray, Alt - Mountlake Terrace	1	
Federally Recognized Tribes				
Muckleshoot Indian Tribe	1	Vacant		
Puyallup Tribe of Indians	1	Andrew Strobel		
		Jennifer Keating Alt		
Suquamish Tribe	1	Rob Purser		Abbreviations
		Thomas Ostrom Alt		CM Councilmember COM Commissioner CP Council President DM Deputy Mayor MYR Mayor
Statutory Members				
Ports	1	COM Fred Felleman, Seattle		
		COM Don Meyer, Tacoma Alt		
WSDOT	1	Jeff Storrar	1	
		JoAnn Schueler, Alt		
Voting	22	(Quorum = 11) Quorum Total	17	1 = Member for Meeting X = Alternate for Meeting

Attachment: March 2, 2023 GMPB Attendance Roster



Puget Sound Regional Council

ACTION ITEM

March 30, 2023

To: Growth Management Policy Board

From: Paul Inghram, Director of Growth Management

Subject: **Recommend Certification of Kitsap County Countywide Planning Policies**

IN BRIEF

Consistent with PSRC's adopted plan review process, PSRC staff recommend certification of the countywide planning policies for Kitsap County. The certification report (Attachment A) further describes how the policies meet applicable requirements.

RECOMMENDED ACTION

The Growth Management Policy Board and Transportation Policy Board should:

Recommend that the Executive Board certify that the Countywide Planning Policies for Kitsap County are consistent with the VISION 2050 multicounty planning policies and the Regional Transportation Plan.

DISCUSSION

A major emphasis of the Washington State Growth Management Act is the need to coordinate local, regional, and state planning efforts. Within the central Puget Sound region, local governments and the Puget Sound Regional Council (PSRC) have worked together to develop a process for reviewing local, countywide, regional, and transit agency policies and plans for compatibility and consistency.

VISION 2050, the region's long-range plan for growth, calls for countywide planning policies (CPPs) to be updated to address multicounty planning policies included in VISION 2050 (MPP-RC-13). The adopted [Policy & Plan Review Process](#) calls on PSRC to review the countywide planning policies based on a comparative analysis of

countywide and multicounty planning policies, focusing on policy areas for regional planning identified in the Growth Management Act (RCW 36.70A.210).

Kitsap County and its cities adopted and ratified a major update to the CPPs in December 2021 (Ordinance 601-2021). The CPPs were updated to align with the multicounty planning policies and the Regional Growth Strategy in VISION 2050, reflecting local context for the regional policy framework and outlining a countywide vision for the future of Kitsap County and its four cities. Notable changes to the policies include new and revised policies focused on planning for urban growth, transportation, climate change, and equity. In January 2023, Kitsap County adopted 2044 population and employment growth targets (Ordinance 619-2023) as an appendix to the CPPs to support the 2024 comprehensive plan updates and implement the VISION 2050 Regional Growth Strategy.

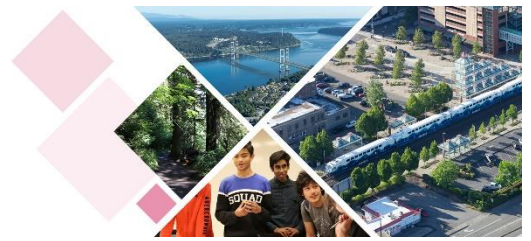
The Kitsap County CPPs were updated using the Kitsap Regional Coordinating Council (KRCC) planning framework and included planning staff from KRCC jurisdictions, regional and state agencies, and Tribes. Following adoption, KRCC completed the PSRC consistency tool for countywide planning policies and submitted the reporting tool along with a completed set of CPPs.

PSRC reviewed the CPPs and found the policies address the VISION 2050 multicounty planning policies and the Regional Transportation Plan. PSRC staff coordinated with countywide staff in the review of the plan and drafting of the certification report.

For more information, contact Liz Underwood-Bultmann, Principal Planner, at LUnderwood-Bultmann@psrc.org.

Attachment:
Kitsap CPP Certification Report 2023

Countywide Planning Policies Plan Review Certification Report



Kitsap County Countywide Planning Policies

MARCH 30, 2023

Kitsap County and its cities adopted and ratified a major update to the countywide planning policies (CPPs) in December 2021 (Ordinance 601-2021). The CPPs were updated to align with the multicounty planning policies and the Regional Growth Strategy in VISION 2050, reflecting local context for the regional policy framework and outlining a countywide vision for the future of Kitsap County and its four cities. Notable changes to the policies include new and revised policies focused on planning for urban growth, transportation, climate change and equity. In January 2023, Kitsap County adopted 2044 population and employment growth targets (Ordinance 619-2023) as an appendix to the CPPs to support the 2024 comprehensive plan updates and implement the VISION 2050 Regional Growth Strategy.

The Kitsap County CPPs were updated using the Kitsap Regional Coordinating Council (KRCC) planning framework and included planning staff from KRCC jurisdictions, regional and state agencies, and Tribes. Following adoption, KRCC completed the PSRC consistency tool for countywide planning policies and submitted the reporting tool along with a completed set of CPPs.

COUNTYWIDE PLANNING POLICIES CERTIFICATION

VISION 2050, the region’s long-range plan for growth, calls for countywide planning policies to be updated to address the multicounty planning policies included in VISION 2050 (MPP-RC-13). The adopted [Policy and Plan Review Process](#) calls on PSRC to review the countywide planning policies based on a comparative analysis of countywide and multicounty planning policies, focusing on policy areas for regional planning identified in the Growth Management Act (RCW 36.70A.210). The consistency certification of countywide planning policies and the Regional Transportation Plan is based on a comparative analysis of the adopted countywide transportation-related planning policies and the Regional Transportation Plan (RCW 47.80.023). PSRC coordinated with KRCC staff and reviewed information provided by staff to prepare this report.

CERTIFICATION RECOMMENDATION

Based on review of the countywide planning policies using the [VISION 2050 Consistency Tool for Countywide Planning Policies](#), the following action is recommended to the PSRC Growth Management Policy Board, Transportation Policy Board and Executive Board:

The Puget Sound Regional Council certifies that the countywide planning policies for Kitsap County are consistent with the VISION 2050 multicounty planning policies and the Regional Transportation Plan.

The remainder of this report contains a summary of the PSRC review of the countywide planning policies. Under each heading, the scope of the certification review, as guided by the [Plan Review Manual](#) and the [VISION 2050 Consistency Tool for Countywide Planning Policies](#), is listed in high-level bullets. Discussion in each topic area summarizes the policies, as well as issues identified through the certification review where future work on the part of the county and its cities may more fully address VISION 2050 and the Regional Transportation Plan requirements.

REVIEW OF COUNTYWIDE PLANNING POLICIES

VISION 2050 emphasizes the value of coordination to achieve shared regional objectives. CPPs complement multicounty planning policies and provide more specific level of detail to guide county and local comprehensive planning. CPPs are reviewed using the VISION 2050 Consistency Tool for Countywide Planning Policies. This section follows the order and content established in the tool, covering the policy chapters in VISION 2050 (regional collaboration, environment, climate change, land use/development patterns, economy, transportation and public services).

Regional Collaboration

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Support joint planning and coordination among jurisdictions, agencies, Tribes, ports, military installations, special purpose districts and adjacent regions.

Prioritize services and access to opportunity for people of color, people with low incomes, and historically underserved communities.

Recognize military installations and their beneficial impacts and challenges.

Prioritize transportation investments to centers and high-capacity transit station areas.

Promote existing and new funding sources to implement the regional vision.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for regional collaboration:

- A robust set of policies emphasizing joint planning and collaboration between the cities and the county. (CW-3, UGA-3 – 5, ED-2 – 3, CT-1 – 6, RR-4 – 5)
- Policy chapters recognize the importance and provide a framework for working with Tribal governments and military installations. (Elements L and M)
- New policies and updated goals through multiple elements were added to address aspects of equity and support local implementation.

DISCUSSION

- Changes to VISION 2050 and state law elevated policy to ensure coordination with Tribal governments. While Element L emphasizes Tribal governments coordination, it does not provide specificity regarding Tribal coordination on incompatible uses, impacts on Tribal lands, the economic role of Tribes and coordinated planning for services and facilities (MPP-RC-1, MPP-RC-4, MPP-DP-7, MPP-DP-51, MPP-Ec-15, MPP-PS-23). Care should be taken during the update of local plans to ensure coordination with Tribes on the full range of planning areas.

Regional Growth Strategy

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Implement the Regional Growth Strategy by providing direction for growth targets, including growth in centers and near high-capacity transit, addressing jobs-housing balance, reducing the rate of rural growth and supporting infill within the urban growth area.

Ensure urban growth area stability and sustainability over the long term.

Include a **process to reconcile discrepancies** between growth targets and local plans.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the Regional Growth Strategy:

- ☑ Adopted population and employment growth targets align with the Regional Growth Strategy, supporting significant growth in Metro, Core and High-Capacity Transit Communities and reducing the rate of rural growth over time. (Appendix B)
- ☑ Policies provide a clear process to establish growth targets, coordinate growth and consider changes to the urban growth area. (UGA-3 – 5)
- ☑ Updated policy to recognize and implement the Regional Growth Strategy. (UGA-5b)

DISCUSSION

- UGA-5 continues to include a goal for 76% of new population growth to occur within the urban growth area. The current goal does not reflect the shares of growth in the Regional Growth Strategy and Kitsap's adopted growth targets. The adopted growth targets that guide the county's plan are consistent with the rural rate of growth in VISION, but this policy should be revised to reflect lower rates of rural growth.
- Kitsap County is commended for a collaborative process to develop growth targets that implement VISION 2050. VISION 2050 states that PSRC will be looking for substantial consistency with adopted growth targets in certification review. An important step of the 2024 comprehensive plan update process will be for jurisdictions to provide capacity and planning to accommodate growth. PSRC staff is available to provide assistance as local plans are developed.
- VISION 2050 and the Regional Growth Strategy emphasize transit-supportive densities and growing near high-capacity transit station areas, such as ferry terminals and future bus rapid transit stops, where services and infrastructure exist and are prioritized. Local plans should also emphasize the need for transit-supportive densities and growth near high-capacity transit station areas beyond designated centers. (MPP-RC-8, MPP-RGS-8, H-7-8, MPP-DP-22).

Environment

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Coordinate and integrate environmental strategies among jurisdictions, Tribes, countywide and watershed groups.

Promote environmentally sensitive development, including minimizing impacts to natural features.

Support protection of critical areas and incentivize environmental stewardship.

Plan for open space and encourage protection of native vegetation and tree canopy.

Promote the protection of water quality and restoration of hydrological function.

Avoid and/or mitigate environmental impacts for vulnerable populations.

Reduce pollution, including air toxics, greenhouse gases and stormwater.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the environment:

- ☑ Policies to coordinate on watershed and land use planning (NE-7a-d)
- ☑ Policies to create a regional network of open space by implementing the open space plan, preserving and enhancing open space linkages and wildlife habitat, and supporting green infrastructure (NE-1a-g)
- ☑ Policies to protect air quality by reducing levels of toxins and greenhouse gases, including by using clean, efficient fuels (NE-4a-b)
- ☑ Updated policy to ensure that all residents have equitable access to clean air and water (NE-2)

DISCUSSION

The certification review found the CPPs to be generally aligned with the environmental policies of VISION 2050.

Climate Change

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Support achieving regional emission reduction goals by encouraging electrifying the transportation system, prioritizing investments that reduce emissions, promoting reduced vehicle miles travelled, and expanding use of conservation, alternative energy sources and energy management technology.

Support reducing building energy.

Coordinate work to **sequester and store carbon.**

Address impacts on water, land, infrastructure, health and the economy.

Address siting and planning for relocation of hazardous industries away from the **500-year floodplain.**

Address impacts to **vulnerable populations and areas disproportionately affected by climate change.**

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for climate change:

- ☑ Updated policies to focus growth in the urban growth area, centers and near high-capacity transit (NE-8a)
- ☑ Policies support recognizing and implementing actions to achieve state and regional emission reduction goals. (NE-8f)
- ☑ Expanded policies to plan for impacts from climate change, including sea level rise, flooding, wildfire hazards and urban heat. (NE-8e)

DISCUSSION

- MPP-CC-10 calls for addressing rising sea water by siting and planning for relocation of hazardous industries and essential public services away from the 500-year floodplain. The CPPs do not address this policy area, but countywide coordination and local plans should address how climate change may impact the siting and relocation of these facilities.

Land Use/Development Patterns

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Reduce disparities in opportunity by supporting inclusive community planning, investments to expand opportunity, and strategies to mitigate displacement in centers and near high-capacity transit.

Implement the **Regional Centers Framework**.

Maximize transit investments through appropriate densities.

Support center and station area planning.

Facilitate annexation and incorporation, support joint planning, and affiliate unincorporated areas.

Reduce rural growth over time, ensure long-term **integrity of resource lands** and avoid conversion to other uses.

Prioritize reducing health disparities and improving outcomes.

Avoid incompatible uses near airports, military installations, manufacturing/industrial centers and Tribal reservation lands.

Address impacts on culturally significant sites and Tribal treaty fishing, hunting and gathering grounds.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for Land Use/Development Patterns:

- Policies to implement the Regional Centers Framework, including detailed criteria and procedures to designate centers and a list of candidate countywide centers. (Element C, Appendix C & D)
- Policies support maintaining distinct urban identities with open space and natural features, promoting tiering and phasing of infrastructure within the urban growth area and promoting the efficient use of urban areas. (CWA-h)

DISCUSSION

- VISION 2050 includes policy direction for the county and cities to actively encourage and identify strategies to facilitate annexation (MPP-RGS-16). While the CPPs include important guidance on joint planning and the goal to annex or incorporate urban unincorporated areas, the policies would benefit from updated language to emphasize strategies and steps to remove barriers and actively encourage annexation.

Housing

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Increase housing production opportunities to address supply, including diverse types and styles.

Address housing affordability needs, with an emphasis on housing near transit and in centers.

Promote jobs-housing balance by providing housing choices accessible to workers.

Expand **moderate-density housing** capacity.

Address **residential displacement**.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for housing:

- Policies to address the full range of household income and housing types, including expanding zoning for middle-density housing and incentivizing a range of housing types, including transitional and supportive housing. (AH-2 – 3)

- ☑ New policy to develop a range of strategies to mitigate physical, economic and cultural displacement of low-income households as future growth occurs. (AH-6)
- ☑ Support for strategies for affordable housing in cities and urban unincorporated areas, including preservation and rehabilitation of existing housing, providing a range of housing types, providing mechanisms to help people purchase housing, and a range of regulatory strategies to incentivize affordable housing. (AH-4)

DISCUSSION

- The county has adopted population targets and is beginning work to translate those targets to housing units. Housing targets are a critical implementation step for VISION 2050 and HB 1220 (2021). PSRC is available to provide data or support for this process as needed.

Economy

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Support recruitment and retention to foster a positive business climate.

Focus employment growth in centers.

Support industry clusters recognized in the Regional Economic Strategy.

Promote environmentally and socially responsible business practices.

Expand **access to opportunity and remove barriers** for economically disconnected communities.

Support and empower **contributions of culturally and ethnically diverse communities.**

Address **commercial displacement.**

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for the economy:

- ☑ New policy to foster targeted economic growth in areas with low and very low access to opportunity to improve economic access and opportunity for current and future residents. (ED-4)
- ☑ Policies support coordination across government agencies to promote economic vitality and equity across Kitsap County. (ED-2a – b)
- ☑ Policies to support a more diverse economy in Kitsap County, along with providing a spectrum of jobs and providing opportunities for all segments of the community. (ED1a – g)

DISCUSSION

The certification review found the CPPs to be generally aligned with the economy policies of VISION 2050.

Transportation

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

Prioritizing improvements that support the Regional Growth Strategy, centers and high-capacity transit areas.

Maintain and preserve the transportation system.

Manage demand and support alternatives to driving alone.

Identify stable and predictable funding sources and pursuit of alternative transportation financing.

Strategies and actions for changes in **transportation technologies and mobility.**

Racial and social equity as a core objective in transportation improvements, programs and services.

Provide mobility choices for people with special needs.

Promote human health and the state’s goal of zero deaths and serious injuries.

Support the economy and the movement of people and goods.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for transportation:

- ☑ Policies to minimize impacts on the natural environment and human health, including capital programs to encourage alternatives to single-occupant vehicles, support public education about pollution and best management practices throughout the life of transportation facilities. (T-3)
- ☑ Strategies to encourage alternatives to single-occupant vehicles, including improving transit access, providing bicycle and pedestrian facilities, managing parking, implementing Complete Streets standards and other approaches to Commute Trip Reduction. (T-2)
- ☑ Policies addressing compatibility between land use and transportation facilities, including not using new road improvements as a catalyst for land use intensification, managing access on new transportation facilities outside the urban growth area, and using comprehensive plans and development regulations to ensure development does not create demands on capacity of the transportation system. (T-8)

DISCUSSION

- VISION 2050 continues the regional policy to prioritize transportation investments in centers and near transit, where growth is most likely to occur. The CPPs and countywide coordination should prioritize countywide and local transportation investments at countywide centers, high-capacity transit areas with a station area plans (such as ferries and bus rapid transit stops) and other local centers. County-level and local funding are also appropriate to prioritize to regional centers. Local plans can support these goals by coordinating on connecting roads and transit between and within centers and station areas. (MPP-RC-8)

Public Services

SCOPE OF REVIEW

VISION 2050 calls for the countywide planning policies to address the following topics:

- Protect and enhance the environment and public health** when providing services and facilities.
- Coordinate planning for services and facilities** to support the Regional Growth Strategy.
- Provide guidance to locate urban services** and regional facilities in urban areas and appropriately scale rural facilities.
- Serve new development** within urban areas with sanitary sewer and replace failing septic systems.
- Consider impacts of climate change** on public facilities.
- Plan for affordable and equitable access to public services**, especially to underserved communities.
- Encourage interjurisdictional coordination** of public safety and emergency management.
- Locate community facilities and services in centers and near transit.**
- Work with school districts** on siting, design and strategies to provide adequate urban capacity.

WHAT'S IN THE POLICIES

The Kitsap County CPPs work to advance regional policies and objectives for public services:

- ☑ Updated policies on public capital facilities, including equity considerations in the siting of new facilities (Element G)
- ☑ Clear policies on the siting of essential public facilities (CF-10 – 15)
- ☑ Policies to promote affordability and equitable access to public capital facilities, including those communities that have been historically underserved, as well as considering disproportionately burdened communities when siting facilities (CF-4 – 5)

DISCUSSION

- VISION 2050 includes expanded emphasis on regional coordination in planning. The CPPs do not include guidance for jurisdictions to work with school districts on school siting and design, consistent with MPP-PS-26, 28. The CPPs and local plans should address coordination with school districts.

Conclusion and Next Steps

PSRC thanks Kitsap County and its cities for working through the plan review and certification process for the CPPs. The policies effectively address regional requirements for countywide planning policies, demonstrate consistency with VISION 2050 and are recommended for certification.

For additional information regarding this certification report, please contact Liz Underwood-Bultmann at LUnderwood-Bultmann@psrc.org.



Puget Sound Regional Council

DISCUSSION ITEM

March 30, 2023

To: Growth Management Policy Board
From: Paul Inghram, Director of Growth Management
Subject: **2024 Comprehensive Plan and Certification Outreach**

IN BRIEF

PSRC staff will brief the board on current and planned outreach activities and support for the 2024 comprehensive plan updates. VISION 2050 calls for PSRC to support efforts to update local comprehensive plans through updates to plan review and certification guidance and building awareness of VISION 2050 (RC-Action-1 and RC-Action-4). Staff will provide an overview of outreach for the comprehensive plan updates and seek feedback from the board on how to best support local updates and plan certification.

DISCUSSION

Long-range plans and policies developed by the region's counties, cities, countywide planning groups, and transit agencies help shape communities and plan for growth. Based on state law and adopted regional policy, PSRC reviews and certifies local comprehensive plans, countywide planning policies, regional center plans, and regional transit plans for consistency with the Growth Management Act, VISION 2050, and the Regional Transportation Plan. Certification of comprehensive plans is an eligibility requirement for local governments to participate in PSRC's funding programs. Certification (full or conditional) is required to compete for PSRC's federal funds, as well as to program projects with any funding source into the Regional TIP.

Challenges such as climate change, housing affordability, congestion, and racial disparities require regional coordination. PSRC's planning guidance and certification program helps local governments and public agencies to address regional issues.

Updating comprehensive plans can be a complex and confusing effort with numerous state requirements and local conditions to address. We want every community to be successful with its plan update to be fully certified at the end of the process. To avoid surprises, we are working to meet with every jurisdiction and provide as much support information as possible.

PSRC develops data, guidance, and resources to support the implementation of VISION through local planning. PSRC has published numerous guidance documents to date, which are available on the [VISION 2050 Planning Resources](#) page. Following the adoption of VISION 2050 in 2020, [PSRC has updated the Plan Review Manual](#) and issued guidance on [growth target development](#), [economic development](#), [climate change](#), [coordination with Tribes](#), [housing](#), [equitable engagement](#), and [transit-oriented development](#).

Outreach to Date

VISION 2050 was adopted by PSRC's General Assembly in October 2020. In 2021, outreach began in local jurisdictions using PSRC resources to support local comprehensive plan updates. PSRC convened a working group of local planners and other stakeholders to update PSRC's Plan Review Manual and certification guidelines. Following briefings to PSRC's boards and local review, the Plan Review Manual was republished in May 2021, which includes consistency tools to summarize the updated planning requirements from VISION 2050 and the Regional Transportation Plan to the local planning context. The manual was further updated in September 2022 to reflect additional board direction on planning for housing. A webinar in June 2021 kicked off outreach to provide an overview of the Plan Review Manual. A letter with information about the webinar and associated resources and process were sent to planning directors in all jurisdictions in the region.

At the beginning of 2022, PSRC staff distributed a survey to local jurisdictions to provide information about PSRC's process and learn more about local timelines and priorities for updating comprehensive plans. This information was used to develop outreach opportunities in 2022.

To support staff in updating local comprehensive plans, PSRC staff have been working with the Department of Commerce and the Municipal Research and Services Center (MRSC) on the [Passport to 2044](#) series of webinars. The goal of the series is to highlight updated requirements, resources, and local examples to support the comprehensive plan updates. Nine events took place in 2022 covering available resources, best practices, and changes in state law since the last periodic update, covering topics like climate change, transportation, racial equity, and coordination with Tribes. One event took place in February 2023 on Housing Need and Capacity, and more events are planned for the remainder of the year. To date, the series has had over 1,000 live webinar attendees, nearly 1,000 views of the recordings on YouTube, 34 guest speakers, and staff from at least 80% of cities and counties in the region have attended at least one live event.

PSRC began a quarterly [Comprehensive Planning Newsletter](#), with four issues to date, that include highlights from PSRC and partners on new guidance documents and outreach opportunities.

Upcoming Outreach

In 2023, PSRC staff is continuing the Passport to 2044 series. A session for elected officials and planning commissioners is planned for May 18, 2023, featuring key issues in the region and a panel of elected officials.

In the first quarter of 2023, PSRC staff began reaching out to all the 86 cities and counties in the region to share information on the plan review process and the opportunity to meet. PSRC staff have met with about half of the jurisdictions so far, with additional meetings scheduled. Staff welcome the opportunity to connect with local planning staff and elected officials and support the local plan updates throughout the process.

PSRC staff have provided presentations by request to city councils and planning commissions and are available for future presentations. Staff has provided regular updates to the Growth Management Policy Board on comprehensive planning requirements, guidance, and outreach on certification.

PSRC staff welcome any feedback from the Growth Management Policy Board on information and tools needed for the comprehensive plan updates, as well as approach to engage with local communities. PSRC staff will be asking the board if these efforts have been helping local jurisdictions so far and if there are other things their cities and counties need for their plan updates.

Next Steps

Staff will regularly update the board on resources in development and ongoing outreach activities for the comprehensive plan updates.

Lead Staff

For more information, contact Maggie Moore, Senior Planner, at 206-464-6171 or mmoore@psrc.org.



Puget Sound Regional Council

DISCUSSION ITEM

March 30, 2023

To: Growth Management Policy Board
From: Paul Inghram, Director of Growth Management
Subject: **PSRC Youth Engagement Program - Summer Planning Academy**

IN BRIEF

PSRC is introducing a summer youth engagement program called Summer Planning Academy (SPA) beginning in July 2023. The first cohort of SPA will feature 20 students and the application period is now open. The board will be briefed on the goals of the program and will have an opportunity to provide input on the approach and best ways to get the word out about this program.

DISCUSSION

In summer 2023, PSRC is conducting a youth engagement program called PSRC Summer Planning Academy. This effort is a product of the staff Hiring and Retention working group of PSRC's Regional Equity Action Plan. The goals of a structured youth engagement program include:

- Introducing individuals to the planning process and profession at an early age.
- Engaging young people on a regular basis to provide input on PSRC's policies and programs.
- Promoting equity in the region by actively recruiting and engaging youth from diverse backgrounds including Black, Indigenous, and people of color communities, low-income residents, and people with disabilities.

The program is open to any rising high school student in the region who will be 16 years old by the start of the program. The Summer Planning Academy will take place on four consecutive Fridays beginning July 21, 2023. Each day, students will be educated on planning topics in the region, introduced to panelists and speakers contributing to this work, and site visits to relevant locations across the four counties. The four curriculum

topics being covered are MPO Basics, Transit, Environment, and combined session on Housing and Equity.

Following successful completion of the Summer Planning Academy students will be eligible for a \$500 scholarship.

The application for the Summer Planning Academy is open through May 15. Please reference [PSRC's Summer Planning Academy website](#) for more information and the online application.

For more information, contact Noah P. Boggess at nboggess@psrc.org.

Joint Board Session on ACT

Affirm, Counter, Transform

Friday, April 28

10:00 AM – 12:00 PM

Hybrid Meeting



Puget Sound Regional Council

The joint board session will cover how to apply ACT (Affirm, Counter, Transform) as a tool to address challenging conversations about racial equity and educate others about the topic. The session will provide board members with the opportunity to practice applying ACT to racial equity issues impacting our region today.

All PSRC board members are highly encouraged to attend. You do not need to have attended a past session to participate.

To RSVP, email Kristin Mitchell at kmitchell@psrc.org.

Communication: Joint Board Session on Racial Equity (Information Item)





PASSPORT TO 2044:

Key Topics for Elected Officials and Planning Commissioners

The Passport to 2044 series continues with a session for elected officials and planning commissioners in the central Puget Sound region to learn more about the importance of the comprehensive plan periodic updates and key issues emerging during the process.

REGISTER NOW!



Thursday, May 18, 2023
12:00 p.m. – 1:30 p.m.



Online via Zoom
>> [Webinar registration page](#)

Highlights of the event include:

Welcoming Remarks

Councilmember Claudia Balducci, PSRC President

Planning Framework in Washington State and the Central Puget Sound Region

Big Topics in Local Comprehensive Plans

Panel of Elected Officials

Councilmember Teresa Mosqueda, City of Seattle
Councilmember Ed Prince, City of Renton
Mayor Kim Roscoe, City of Fife
Mayor Pro Tem Bryan Wahl, City of Mountlake Terrace

This is one in a series of workshops that include deep dives on specific topic areas of periodic comprehensive plan updates. Past recordings and event materials are available on [PSRC's website](#). Sign up to be on the list for information on upcoming events and resources [here](#).

Questions? Contact Maggie Moore at mmoore@psrc.org



The primary audience for this webinar are the elected officials and planning commissioners in the central Puget Sound region. Planners, consultants, and staff involved with comprehensive planning are also welcome to attend.



Communication: Passport to 2044: Key Topics for Elected Officials and Planning Commissioners (Information Item)

NEW DATE!

PSRC GENERAL ASSEMBLY

MAY 30, 2023

11:00 AM – 1:00 PM

**Embassy Suites, Seattle Downtown Pioneer Square
255 South King Street, Seattle 98104**

Registration will open in early April.

The full Assembly includes all mayors, county executives, and council and commission members from member jurisdictions, tribes, and representatives of statutory members. Each elected representative is a voting member of the General Assembly.

