

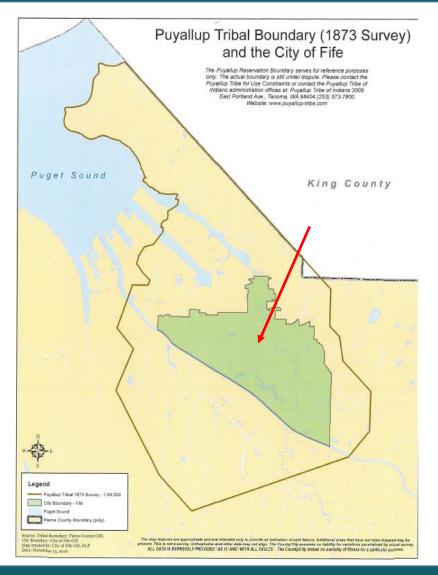
# COORDINATING WITH TRIBAL PARTNERS

CHRIS LARSON, AICP ASSISTANT COMMUNITY DEVELOPMENT DIRECTOR CITY OF FIFE



### **Presentation Overview**

- "History"
- Land Settlement Agreement
- Consultation
- Lessons Learned
- Benefits



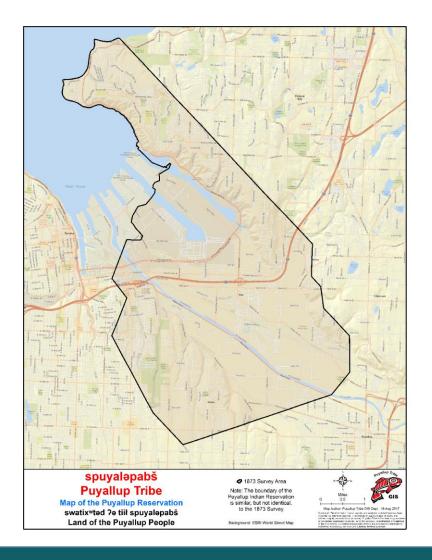


# **History – Time Immemorial**





# **History – Treaty of Medicine Creek**



The Treaty of Medicine Creek created the Puyallup Indian Reservation in 1854.

Two subsequent Executive Orders, in 1857 and 1873, added to the Reservation. Those Reservation boundaries remain effective today.

The Survey Area includes approximately 18,000 acres.



### **History – Dawes Act**

### **General Allotment Act of 1887**

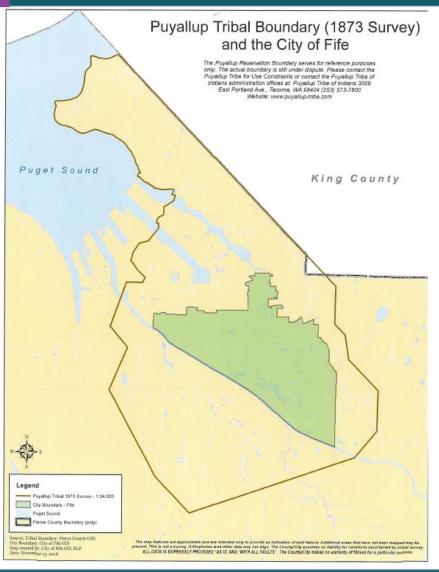
Reservation split into individual "ownership".

Vast majority of tribal allotments are no longer in tribal ownership.

Those "original allotments" that have remained in tribal ownership hold incredible importance.



# History – Enter Fife



### Fife Incorporates 1957

Population – 1,463

Land Area – 1,250 acres

### **Property Classifications**

In Trust (US Government)

**Puyallup Tribe of Indians** 

**Individual Tribal Members** 

Not in Trust

Puyallup Tribe of Indians

**Individual Tribal Members** 

Neither of the above

### 2020 Census

Population 10,999

Land Area – 3,700 acres



# **History – 1988 Land Settlement Agreement**

### Agreement

between
the Puyallup Tribe of Indians,
local Governments in Pierce County,
the State of Washington,
the United States of America,
and certain private property owners.

August 27, 1988

The Puyallup Indian Tribal Land Claims Settlement Agreement was signed by 12 parties and became effective on March 24, 1990. The parties are:

- United States
- State of Washington
- Pierce County
- City of Fife
- Union Pacific Railroad
- Tideland Owners

- Puyallup Indian Tribe
- Port of Tacoma
- City of Tacoma
- City of Puyallup
- Burlington Northern RR
- Riverbed Owners



# "C"onsultation - Required

### Agreement

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August 27, 1988

Land Use "C"onsultation Process – Described in section VIII(C) of the 1988 Settlement Agreement and section (C)(3) of Technical Document #7.

When is the Land Use Consultation Process applicable, and required?

When the Tribe or local government" (the County, Tacoma, Fife, Puyallup) considers a "substantial action."

NOTE: "C"onsultation may differ based on the treaties, agreements, state and federal laws applicable to your jurisdiction.



### "C"onsultation - Substantial Action

- A rezone, shoreline permit, conditional use permit, annexation, subdivision, etc.
- A legislative action such as the adoption of land use plans or amendments
- Environmental review



### "C"onsultation - Process

- The process works in both directions
- Before a decision is made on any substantial action, the parties are required to consult and attempt to resolve any differences they have.
- The government with decision-making authority retains that authority at the end of the Consultation Process.



### consultation – generally

- Process of seeking, discussing, and considering the views of other participants, and, where feasible, seeking agreement.
- May be formally outlined ("C") by State and Federal law and other applicable treaties or agreements.
- May be conducted informally (<u>c</u>) over matters related to the normal planning process
- The goal of consultation is to further the government-to-government relationship with Tribes and local jurisdictions, and ensure the mutual respect for the rights, interests, and obligations of each government.



### Three "basics"

- You must BUILD a unique relationship. This is NOT the same relationship you have with neighboring City, County or the State,
- Understand Unique Dynamics
  - Local Government to Sovereign Nation
  - Staff vs Tribal Council
  - Tribal Trust vs Member Trust
  - Specific interests and concerns
- "C"onsultation should be considered absolute bare minimum.
  - Will only achieve bare minimum results, or worse.
  - Aim for better coordination



# "Tips"

- Build relationships
  - Outside of "C"onsultation
  - Meet informally
  - Open, early, and honest communication
  - All Levels
  - Understanding
  - Mutual respect
  - Takes work
- Strong foundational relationship, helps when working through tough issues
- Two ears, one mouth (exercise "proportionality")
- More than just checking a box, requires ongoing communication



# In practice

### **What**

- "Notice of Application"
- Annual docket
- Sub area plans
- Area wide rezones
- Planned Actions
- Utility plans
- Capital Improvements
- Case-by-case
  - SEPA exempt permits
  - Code violations
  - Council agenda items

### **When**

- As soon as possible
- Early enough to address fundamental issues
- Budget authorization
- Data collection
- Scopeing
- Before general public when appropriate
- Just to check in with each other
- No surprises

### How

- Email
- Virtual
- Phone call
- In person meeting(s)
- Pre-app meetings
- Public notice
- Committees
  - Steering
  - Technical Advisory
  - Etc.



### BONUS - "Tip"

"But I don't want to do a Cultural Resource Survey..." 😊

- Anonymous permit applicant
  - "I agree you have every right to develop your property consistent with the Fife Municipal Code."
  - "You have no right to destroy (i.e. take) irreplaceable cultural resources belonging to the Puyallup Tribe, and the City is obligated to ensure the protection of these resources."
  - "Consider it an insurance policy of sorts."

# Benefits – general

Besides the right thing to do, and being required to do it...

- Technical Expertise / Knowledge Base
  - Cultural Resources
  - Fisheries
  - Environmental Stewardship
  - Planning Theory/GMA
  - Transportation
- Partnerships
  - Projects
  - Grants
  - Infrastructure
- Sound planning principles
- Economic Development
- Opportunities as a "Sovereign Nation"



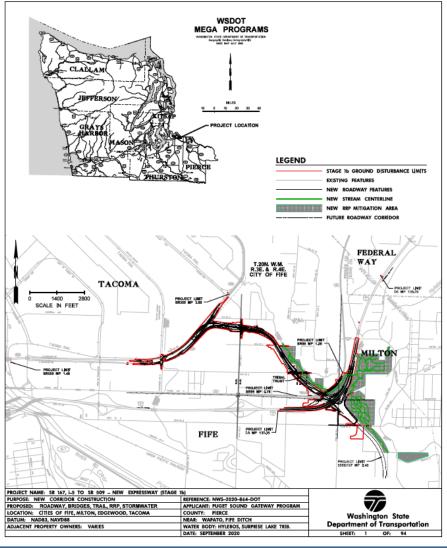
### **Benefits – Fisheries**

- Wapato Creek
  - Brookville Gardens
  - Lower Wapato Culvert Replacement
  - Freeman Rd Mitigation Site
  - WSDOT SR-167 Phase 1b
  - Salmon recovery efforts
- Hylebos Creek
  - WSDOT SR-167 Phase 1a
  - Restoration projects
  - Salmon recovery efforts
- Puyallup River
  - Upstream flood storage
  - Sha Dax off-channel habitat
  - Salmon recovery efforts





# Benefits - WSDOT SR-167 Review/Permitting



### Puyallup Tribal Staff

- Technical Knowledge
- Permitting Authority

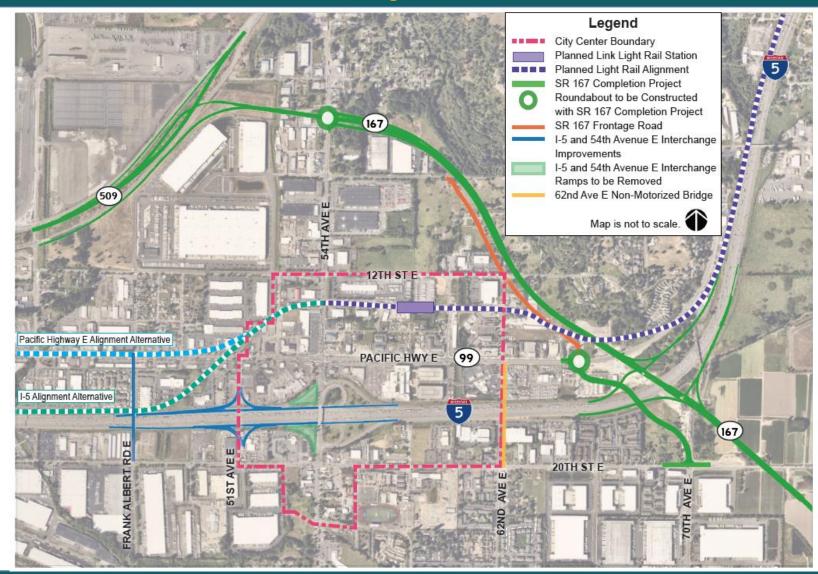




# **Benefits – Sound Transit / City Center**

Tribal Staff invited to all meetings between Fife and ST, through EIS process.

- Cultural Resources
- Station Location
- Technical Analysis
- Site Design
- Transportation
- TOD





### **Benefits – Economic Development**

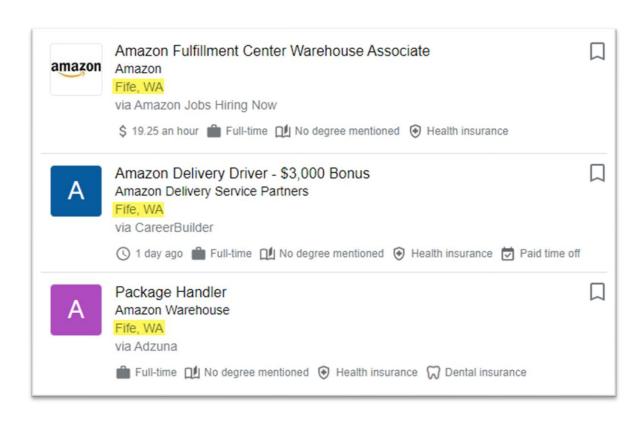






**PUYALLUP TRIBE OF INDIANS** 





### Take-aways

- Time Immemorial
- Unique dynamics
- Consultation is required (minimum)
- Ongoing coordination (better)
- Build relationships (best)
  - Communicate regularly
  - Understanding and respect
- Coordinate planning efforts big and small
- Good things can & will come of it...



### Thank you

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